

#### Challenges to Evaluators' Independence

A comparative perspective

Prof. Dr. Fritz Sager
Center of Competence for Public Management
University of Bern

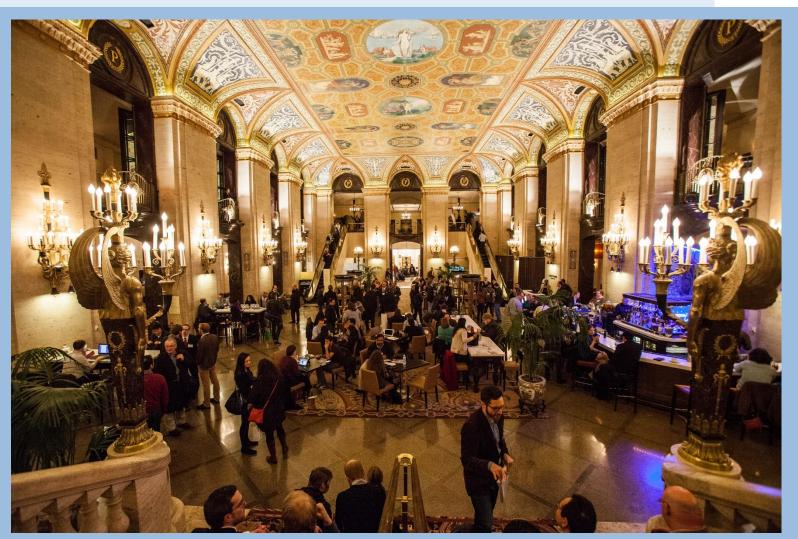
UNDP Independent Evaluation Office (IEO) 8 October 2015



### $u^{b}$

UNIVERSITÄ'

# Palmer Hilton, Chicago 11 April 2013, 7 a.m.





## $u^{\scriptscriptstyle b}$

#### Independence in Evaluation Standards

- UNIVERSITÄT BERN
- The trustworthiness of evaluators decisively influences the feasibility and effectiveness of an evaluation. In order to be considered trustworthy by the various stakeholders, the following features are crucial: integrity, independence as well as social and communicative competences" (SEVAL)
- "evaluators aspire to construct and provide the best possible information that might bear on the value of whatever is being evaluated" (American Evaluation Association)
- "unbiased conduct and reporting" (German Evaluation Society DeGEval)



### $u^{\scriptscriptstyle \mathsf{D}}$



#### Some questions

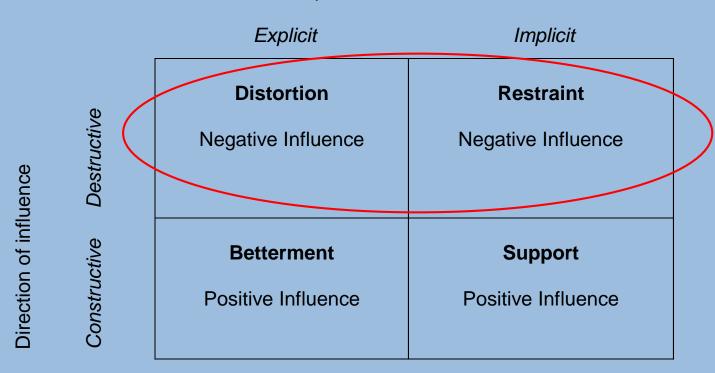
- Is it all normal that a commissioning agency asks me to change my results?
- Am I the only one to experience pressure?
- > How do other evaluators cope with this situation?
- > How does Switzerland look in international comparison?





## What are we talking about? DRSB-heuristic model of influence

Explicitness of influence









# Comparing results from the USA, UK, Germany and Switzerland

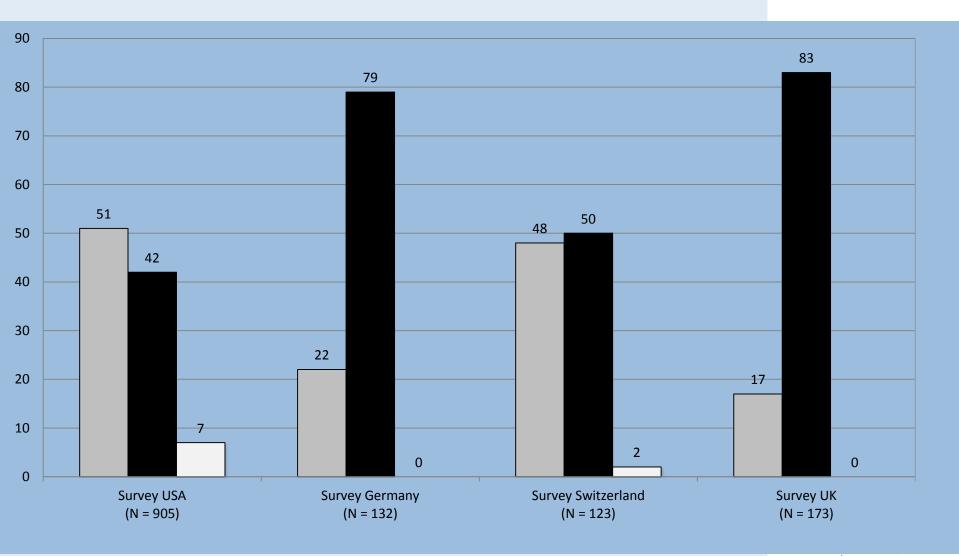
- USA by Morris & Clark (2013); UK by the LSE GV314 Group (2013); Germany by Stockmann et al. (2011); Switzerland by Pleger & Sager (2015)
- Research design: studies were conducted by using an online questionnaire surveying members of their respective evaluation societies
- Sample size: 940 (USA); 204 (UK), 132 (Germany), 157 (Switzerland)
- Evaluators in the USA, Germany and Switzerland are relatively highly educated
- Primary employment setting of the respondents when conducting evaluations are heterogeneous



### $u^{b}$

#### **Experience with pressure and influence**

D UNIVERSITÄT BERN

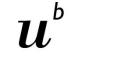


## $u^{\scriptscriptstyle b}$

#### Changing Requirements of Stakeholder

UNIVERSITÄT BERN

- > Present findings more positively or negatively
- > Omit or downplay negative findings
- > Draw different conclusions
- Use invalid/old/different data
- Distortion of content
- > Results were determined in advance by the stakeholder



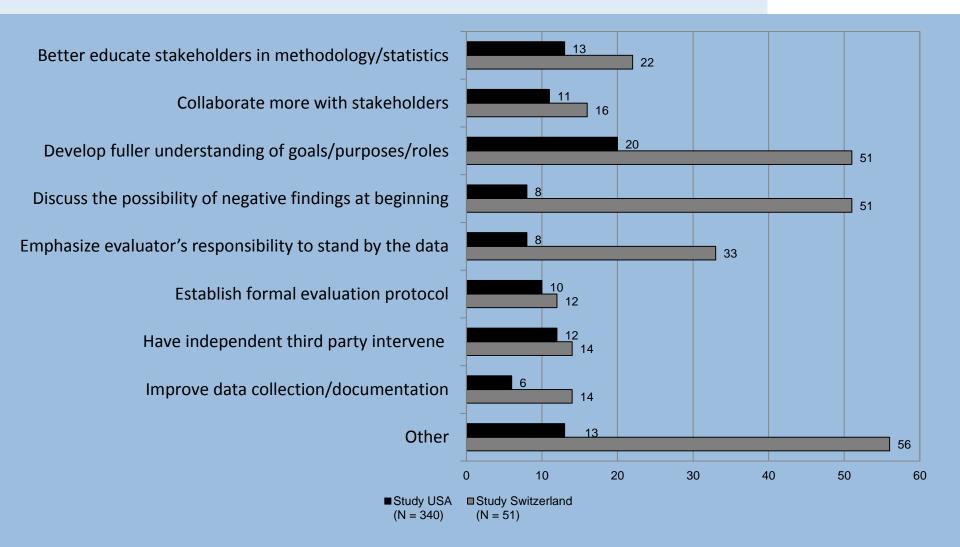
#### Dealing with misrepresentation pressure

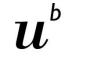
- b UNIVERSITÄ BERN
- > 28% of AEA members and 12% of the SEVAL members claimed that no changes were made
- > 16% of AEA members and 9% of SEVAL members admitted that changes were made which constituted misrepresentation
- > 90% of DeGEval members and 90% of SEVAL members conceded that they had reformulated at least one sentence as a consequence of stakeholder pressure
- > 57% of the respondents from DeGEval and 48% of SEVAL members stated that they had presented findings more positively on at least one occasion



#### Potential preventive action

UNIVERSITÄT Bern





#### **Findings**



- Pressure on evaluators to misrepresent findings is a common phenomenon in all four discussed countries
- > There is a large range of pressure
- Individuals who commission evaluations are identified as the main influencing actor
- While German commissioning agencies are more prone to put pressure on evaluators, German evaluators do not show stronger tendencies to surrender to pressure than the other countries' respondents



# Conclusion: Evaluators between a rock and a hard place

- UNIVERSITÄ Bern
- Independence of evaluations is not a self-evident fact
- Preventive measures are needed in order to reduce pressure by commissioners
- Evaluators can be torn between commissioners' demands and compliance with professional standards, i.e. Evaluation Standards
- Independence must take a prominent place and higher significance in Evaluation Standards
  - American and Swiss evaluators know evaluation standards quite well and try to comply them
  - To prevent negative influence, evaluation standards therefore might a good starting-point



#### **Conclusion (cont.)**

b UNIVERSITÄ BERN

- Influence is not always negative
  - Swiss results show that there is no consensus regarding the term 'influence'
  - The term 'independence' must treated carefully: a clear definition is required
- Evaluation standards for independence on the basis of a clear distinction of different types of influence allow increasing evaluation quality by fostering positive and preventing negative influence



UNIVERSITÄT BERN

#### **Changing Requirements of Stakeholder**

Content of Misrepresentation Request	Studies		
	Survey USA (N = 875)	Survey Germany (N = 121-123)	Survey Switzerland (N = 61-63)
	Open-ended question	Closed questions	
Present findings more positively	38% (n = 130).	78% (n =123 )	76% (n = 48)
Present findings more negatively	Unlevied.	30% (n = 123)	27% (n = 17)
Omit or downplay negative findings	25% (n = 857)	Unlevied.	Unlevied.
Change language—neither positive nor negative	13% (n = 43)	80% (n = 122)	87% (n = 54)
Use inappropriate/different methodology or statistical procedures	6% (n = 21)	72% (n = 121)	63% (n = 39)
Draw different conclusions	6% (n = 20)	53% (n = 123)	56% (n = 35)
Show inappropriate concern for implications of results	4% (n = 12)	Unlevied.	Unlevied.
Use invalid/old/different data	3% (n = 11)	57% (n = 121)	45% (n = 28)
Distortion of content	Unlevied	55% (n = 123)	55% (n = 34)
Results were determined in advance by the stakeholder	Unlevied	Unlevied	41% (n = 25)
Other	5% (n = 18)	Unlevied	30% (n = 16)